

COMMONWEALTH OF PENNSYLVANIA

DEPARTMENT OF ENVIRONMENT QUALITY BOARD

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IN RE: SAFE DRINKING WATER PFAS MCL RULE

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BEFORE: LAURA GRIFFIN, Chair

HEARING: Friday, March 25, 2022

9:06 a.m.

LOCATION: Videoconference Hearing

WITNESSES: Reverend Sandra Strauss, Stephanie Wein,

Kofi Osei, Jared Freddo, Emily Rogers

Reporter: Cory Ruda

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## PROCEEDINGS

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MS. GRIFFIN: So good morning. I would like to welcome you to the Environmental Quality Board, or EQB, of a hearing of the proposed rulemaking for the Safe Drinking water PFAS MCL rule. My name is Laura Griffin. I'm the Rank Official Coordinator for the Department of Environmental Protection. I'm facilitating this hearing on behalf of the EQB.

Assisting me are Brian Chalfant, our Deputy Policy Director; Darek Jagiela, our host; and Jennifer Swan who you corresponded with to register for this hearing.

I officially call this hearing to order at 9:06 a.m. A stenographer will be transcribing the hearing.

The purpose of this hearing is to formally accept testimony on the proposed rulemaking. This proposed rulemaking was adopted at the EQB at its meeting on November 16th, 2021. It proposes to set maximum contaminant level goals and maximum contaminant levels, or MCLs, for two per and polyfluoroalkyl substances, PFAS spelled P-F-A-S. And those two substances are perfluorooctanoic acid,

or PFOA spelled P-F-O-A, and perfluorooctane sulfonic acid, or PFOS spelled P-F-O-S.

pras are considered emergent containments because research is ongoing to better understand the potential impacts Pras pose to human and animal health and the environment. Pras are potentially linked to a number of adverse health effects, including high cholesterol, developmental effects including low birth weight, liver toxicity, decreased immune response, thyroid disease, kidney disease, ulcerative colitis, and certain cancers including testicular cancer and kidney cancer.

The proposed amendments are intended to protect public health by setting state MCLs for contaminants in drinking water that are currently unregulated at the federal level. With the proposed amendments, the Commonwealth would move ahead of the U.S. Environmental Protection Agency, or EPA, in addressing PFOA and PFOS in drinking water and join a small group of states who have set MCLs for select PFAS in drinking water.

Safe drinking water is vital to maintaining healthy and sustainable communities.

Proactively addressing PFOA and PFOS contamination in drinking water can reduce the incidence of

illness and reduce healthcare costs. Recent research suggests that EPA's combined lifetime health advisory level for PFOA and PFOS of 70 parts per trillion is not sufficiently protective against adverse health effects. EPA has started the process of setting more stringent standards for PFOA and PFOS in drinking water, but that process is expected to take years to complete.

For that reason, it is important that the EQB act now to propose more protective standards for Pennsylvania to protect the health of Pennsylvanians. Proper investment in public water system infrastructure and operations helps to ensure a continuous supply of safe drinking water, enables communities to plan and build future capacity for economic pros, and ensures there are long term sustainability for years to come.

These MCLs would apply to the following types of public water systems. Community water systems, non-transient non-community water systems, and bottled, vended, retail, and bulk water systems.

The rulemaking also proposes to establish monitoring requirements for PFOA and PFOS for these public water systems. In order to

demonstrate compliance with the MCLs and to establish sampling and analytical requirements and acceptable treatment technologies for achieving compliance with the proposed MCLs.

This concludes the summary of the rulemaking. If you would like to access a more detailed explanation of regulatory amendments included in this rulemaking, you can visit eComment on DEP's webpage and select regulations.

In order to give everyone an equal opportunity to comment on this proposal, I would like to establish the following rules. Some of this information will be provided in the chat box so you do not need to write everything down. I will call upon the witnesses who have signed up to testify at this hearing. All who signed up were assigned a number indicating the order in which witnesses will be called to speak. Testimony is limited to five minutes for each witness, and I will have a timer on the screen. Please note that if you should run out of time for your spoken testimony, we will read the rest of your comments from your written testimony.

As we requested in registration correspondence, please provide a copy of your written testimony to regcomments@pa.gov. That is

regcomments@pa.gov. Your email must note that you are submitting testimony for a proposed rulemaking safe drinking water PFAS MCL rule along with the following information. Your first and last name, your mailing address, your email address, and if you were commenting on behalf of an organization.

Your testimony is not required to be five minutes long. If others who provide testimony before you are making similar statements to yours, you are free to shorten or summarize your spoken testimony and still provide your full written testimony by email. For the sign up process, prospective commenters were requested to designate one witness to present testimony on behalf of an organization.

When you begin your testimony, please state your name, address, your city and state are sufficient, and your affiliation with an organization if you have one for the record prior to presenting your testimony. The EQB would appreciate your help by spelling out your name and terms that may not be familiar and please be as accurate as possible.

Because the purpose of the hearing is to receive comments on the proposal, DEP staff

cannot address questions about the proposed rulemaking during the duration of the hearing. In addition to or in place of verbal testimony presented at today's hearing, interested persons may also submit written comments on this proposal.

Again, written and verbal comments hold the same weight when considered in the finalization of those proposed rulemaking. All testimony and written comments provided become a part of the official public record.

All comments must be received by the EQB on or before April 27th, 2022. There are a few different ways that you can submit written comments which is separate from hearing testimony. Comments may be submitted online through eComment, accessible from DEP's website by going to DEP's homepage www.dep.pa.gov, and selecting eComment under the heading public participation which is at the top of the page. Or comments may be submitted by email at regcomments@pa.gov.

All comments are entered into eComment, and are accessible to the public. The subject heading of the proposed rulemaking and a return name and address must be included in each email. Comments may also be sent through U.S.

Postal Mail addressed to the Environmental Quality Board, P.O. Box 8477, Harrisburg, PA 17105-8477.

All testimony received at this hearing as well as written comments received by April 27th, 2022 will be considered by the EQB and will be included in a comment and response document which will be prepared by DEP and reviewed by the EQB prior to the EQB taking its final action on this regulation.

I will now call for the first commenter. I'm going to switch my screen so you can see the commenter list of registrants and the timer. Okay, so our first commenter this morning is Reverend Sandra Strauss.

REVEREND STRAUSS: My name is Reverend Sandra Strauss, S-T-R-A-U-S-S. I'm a resident of Harrisburg, Pennsylvania. I have a public policy education, and I work for the Pennsylvania Council of Churches.

Thank you for this opportunity to speak today with respect to the proposed standards for PFOA and PFOS, collectively known as PFAS, and often referred to as forever chemicals. We appreciate that the DEP is attempting to set reasonable standards for these chemicals, and doing

so would be a definite improvement over the EPA's guideline of a 70 PPT maximum contaminant level.

However, we believe that the proposed MCLs of 14 and 18 PPT for PFOA and PFOS respectively are not stringent enough. A toxicology report from Drexel University recommended an MCL of eight and 14 PPT, which is better, but we would like to see it even lower.

We understand that the DEP chose a lower protective level due to a cost benefit analysis, and we acknowledge that cost is always a factor. However, we must also point out that in Article 1 Section 27 of Pennsylvania's Constitution provides that each citizen has the right to pure water, which we believe needs to be considered as well. We also note the initial compliance monitoring for water systems that serve more than 350 persons will not begin until January of 2024, and for smaller systems not until January 2025.

This is of grave concern because it means that millions of Pennsylvanians will continue to drink water that may contain high levels of PFAS for another two to three years without knowing it. Waiting for this long for monitoring is unacceptable because these chemicals are highly toxic, continue

to build up, are difficult to expel, and can cause serious health conditions, including cancer.

Initial samplings should take place immediately and must be done frequently because these chemicals are highly mobile and persistent so they may show up at any time, even in places with low or no initial

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measurements.

We would add that the MCLs should be set for a wider range of PFAS as well as all are known to have health effects when ingested through drinking water.

There are numerous reasons for the Council to support the lowest standards possible, and more rapid implementation. As people have begged, we take to heart God's command to Adam and Eve in the Garden of Eden to till it and keep it, a command meant for all generations. This fragile planet is not ours to despoil. As the Soma said, the Earth is the Lord's and all that is in it. We are called to hold it in trust to protect and These imperatives include justice as a preserve. consideration. Most people have no choice over their drinking water. At risk population can't just switch to a non-contaminated source. However, even a source, a switch to bottled water may not help.

In an article in the June 17th, 2021 issue of Consumer Reporting, Johns Hopkins researchers report detected PFAS substances in 39 out of more than 100 bottled waters tested. In some cases, at levels deemed concerning by water quality experts.

Given the ubiquity of PFAS, it appears that no one is truly safe but the poorest and most at risk populations stand to be affected most dramatically. And it isn't only people who are affected. Livestock that drink from contaminated streams and water sources are taking in PFAS as well. We can't speak to the effects on these animals, but we suspect that PFAS are also passed on to humans in the food we eat, another reason we must work harder to remove them from our environment to the greatest extent possible.

I cannot share the kinds of statistics and estimates that many who are testifying today will share with you, but I do believe in science and the solid evidence of damage we have done to our world. I can speak as a concerned human being and a person of faith who believes I am called to love my neighbor and to care for the Earth, and I pray that you will listen to the experts with your heads and to people like me with your hearts because it will

take both their expertise and our passion combined with appropriate tools like excellent standards to protect all Pennsylvanians to make our Commonwealth a more livable place for us and generations to come. Thank you.

MS. GRIFFIN: Thank you for your comments, Reverend Strauss. Our next speaker, registered speak this morning is Stephanie Wein. Stephanie, are you with us?

MS. WEIN: Yes, all right.

Good morning. My name is Stephanie
Wein, W-E-I-N. I'm the Clean Water and Conservation
Advocate for Penn Environment. I'm a resident of
Philadelphia, Pennsylvania, and employed by Penn
Environment.

Penn Environment is a statewide, citizen based environmental advocacy organization dedicated to ensuring Pennsylvanians have clean water to drink. And we represent thousands of members, volunteers, and activists across the Commonwealth, including many that have been adversely affected by PFAS pollution.

Penn Environment supports the safe drinking water PFAS MCL rule. We applaud the Pennsylvania Department of Environmental Protection

for taking this first crucial step in protecting public health from PFAS exposure. Maximum containment levels for PFAS are urgently needed, but we also urge the PADEP to do more to protect public health from PFAS beyond the scope of this rule proposed.

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PFAS are known as forever chemicals because how they remain in the environment without breaking down, and they should be treated as the threat they are. They have been found in our drinking water, surface and ground water, air, and soil, and in our bodies where they act as endocrine disruptors, harming a number of different systems within us. PFAS exposure has been linked to kidney, testicular, and prostate cancers. Immunosuppression and reduced vaccine efficiency, including the COVID-19 vaccine, liver disease, infertility and reproductive dysfunction, lower birth weights and developmental disorders, children and increased cholesterol. And here in Pennsylvania, we've been particularly impacted by this from the Willow Grove Air Force base to Robinson Township in Allegheny County to the new contamination site in the Lehigh Valley.

We hear from our members regularly

about both the direct impact of PFAS on their health as well as the fear and anxiety caused by not knowing what's in their water. If it's contaminated with PFAS, if it's safe to drink. And so, setting MCLs will go a long way to allay those fears. And given the major route for PFAS, exposure is through drinking water and MCLs adopted by the DEP must be effective in removing PFAS from the water when it comes to Pennsylvania's taps. And so while the proposed rule represents long awaited progress, we urge the DEP to adopt a stronger, broader, and more impactful MCLs that do the following.

First, we think that more PFAS compounds should require MCLs beyond PFOA and PFOS. The entire class of PFAS chemicals are a threat to our health, and so MCLs must be set for more PFAS compounds with a particular prioritization to those that have already been found in Pennsylvania. So that includes PFNA, PFHXA, PFHXS, PFHPA, and PFBS.

We also think there should be lower MCLs for PFOS and PFOA. The proposed MCLs of 14 parts per trillion and 18 part per trillion are not strict enough. No level of PFAS is safe, and the level should be as low as possible, not exceeding six parts per trillion for PFOA and five part per

trillion for PFOS. And the additive impacts of PFAS should also be considered as they co-occur. Where both are present, their combined concentration shouldn't be higher than 13 parts per trillion. And these recommendations have been based on toxicology risk assessments.

We also want to make sure that these protections are extended beyond public water systems which leaves 3.5 million Pennsylvanians, especially those in rural communities who depend on well water without protection. All water supplies, including private well water, should be covered by the DEP's approach, and the plan should be amended to include private water sources.

We also think this rule shouldn't wait. We need faster implementation. In the proposed rule, there is a delay until 2024 for larger systems and '25 for smaller systems, which means we have to wait two to three years before residents begin to receive protection for their drinking water for PFOA and PFOS. The sampling should begin immediately.

And then finally, the monitoring needs to be ongoing and without waivers and rigorous in its nature because PFAS chemicals persist in the

environment and because they are so highly mobile. That means that they don't stay where the initial contamination takes place. And so, just because they aren't detected during the initial monitoring period, it doesn't mean that nearby communities that are sort of adjacent to a plume won't then have contamination in the short term. These chemicals can migrate quickly, so we must have annual sampling for all systems.

And then when a detection exceeds MCLs, the rule should require monthly sampling until that level drops below the MCL followed by quarterly monitoring before returning to that annual requirement.

I thank you for considering Penn Environment's testimony. We're glad to see the PADEP begin to take PFAS pollutant - take on PFAS pollution. We support this rule, and we hope it can be further strengthened and expanded. Thank you for your time.

MS. GRIFFIN: Thank you for your comments, Stephanie. Our next two registrants to speak are Emily Rogers and Luis Puchol del Pozo.

I've been told that Luis will not be providing testimony and I'm not sure is - I don't think Emily

is on the line. I - I unfortunately when I start presenting, I can't see the list. So can, Darek, can you just confirm that we do not have Emily with us at this time?

 $\underline{\text{MR. JAGIELA:}}$  No, we do not have Emily with us.

## MS. GRIFFIN: Okay.

We'll check back at the end to see if she has joined us. So that actually, our fifth registrant informed us last night that that person will not be providing testimony either so that brings us to our sixth already, Kofi Osei. Are you with us, Kofi? And I apologize if I'm mispronouncing your name, but please go ahead when you are ready.

 $\underline{\text{MR. OSEI:}} \quad \text{No, you are perfect.} \quad \text{My}$  name is Kofi Osei. I live in Harleysville,} Pennsylvania.

Section 27 of the PA Constitution states natural resources and the public estate that people have their right to clean air, pure water, and the preservation of the natural scenic, historic, and aesthetic values of the environment. Pennsylvania's public natural resources are the common property of all the people, including

generations yet to come. As trustee of these resources, the Commonwealth shall conserve and maintain them for the benefit of all the people.

The Commonwealth has many things it needs to do to fulfill that constitutional duty, but we can start here. The health effects of these forever chemicals are clear. I believe the PFOA MCL should not exceed six parts per trillion. The PFOS MCL should be no greater than five parts per trillion. We need to implement these standards immediately before more Pennsylvania children are forced to grow up with preventable cancer.

Thank you for the time.

MS. GRIFFIN: Thank you for your comments, Kofi. We have a last minute registrant this morning, Jared Freddo. Jared, are you still with us?

MR. FREDDO: Yes.

MS. GRIFFIN: Okay, please go ahead and - go ahead and start your comments whenever you're ready.

MR. FREDDO: Great. My name is Jared Freddo from Bristol Township, PA, and I'm representing Excel Events which is a non-profit that works with water quality through native habitat

restoration and repairing buffer work along PA creeks and rivers.

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So as it relates to EPA and DEP jurisdiction of reporting and data collection, I believe that there should be a new, real time water monitoring standard which monitors water for PFAS at the inlet of municipal water and also after the filtration at these facilities in a real time effort with new sensors. Because the standard used to be that they monitor on a monthly timeline, and it misses the full picture of if what happens when it rains, what happens if - if equipment breaks. have a real time sensor that the DEP and EPA can monitor. It really gives accountability to municipal efforts at water filtration. And also in conjunction with that, I believe that it's, it would be an idea to put into place initiatives that require water suppliers to provide monthly reports that show the water quality samples taken through these real time sensors versus the standards that they're monitoring to tell you if it's out of spec or not.

So that's real time data collection, and it relates in a more broad sense from EPA and DEP where the standard currently has to do with the

industries and the different ways that DEP monitors water discharge into our water systems is normally self-monitoring by companies that allows a company to discharge chemicals and choose to pollute and pay Where the DEP and EPA have jurisdiction that fines. would effectively allow them to ask a company to shut down when they are polluting. But being that there - there isn't real time data which shows the EPA and DEP that a company or a source of pollution is currently polluting, it doesn't allow the DEP to respond in a timely manner to help public health. It - so I believe that real time sensing is a valid initiative at both monitoring polluting companies and changing the current efforts that we have in place and - and putting in place real time sensors which are monitored in real time to allow the DEP to react with the best interest of public health.

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Secondly, I believe it would be a good idea to put our best effort at cleaning up and having the remediation at the contaminated sources in a timely manner. Like, can we treat this as a priority through DEP environmental justice initiatives like brown field sites in New Jersey where they had remediated through digging up food and earth and putting it in a lined landfill? Can

we do this at Jacksonville?

There - there are current superfund sites that have been remediated for over 50 years such as DuPont in Bristol, and the methods that we use there is injecting spores into the ground to break down harmful chemicals to make them less harmful. But this has been going on for 50 years, and I think that we should do things in a more timely manner such as two to five years.

And another, one line item is to also monitor surface water instead of just discharge.

Thank you for your time.

MS. GRIFFIN: Thank you for your comments, Jared. So I'll do another call for Emily. Is Emily Rogers, has she joined us yet?

 $\underline{\mathsf{MR.\ JAGIELA:}}$  Emily is still not on the line.

## MS. GRIFFIN: Okay.

She may not be joining us this morning. Since it's only about 9:30 and we still have some time, if there is anyone who is listening to the hearing and had not pre-registered but would like to make comments, would like to provide some testimony this morning, please feel free to message us in the chat box. And you need to provide - I'll

give 45 seconds if you'd just like to let us know.

 $\underline{\text{MR. JAGIELA:}} \quad \text{I just received a}$  message that Emily Rogers is trying to join.

MS. GRIFFIN: Okay. All right.

We will hang on then. We'll see if we can get her logged on so she can speak to us. And just as a reminder, even though I said this about a half hour ago, our public comment period is running until April 27th, 2022. So anyone who's listening and did not provide testimony, but would like to submit written comments, we have another month. So please make sure you submit your comments to us by on or before April 27th. And for the few witnesses we have this morning who provided testimony, if you have a written copy of your testimony already, I have already received one or two, please make sure, we would appreciate if you would submit a copy of your written testimony to regcomments@pa.gov.

MR. JAGIELA: All right, Emily has joined us.

MS. GRIFFIN: Excellent, okay. Emily, can you let us know if we can hear you?

MS. ROGERS: Yes, can you hear me?

MS. GRIFFIN: Yes, we can. Please go

25 ahead as soon as you're ready.

MS. ROGERS: So sorry about that, thank you so much. So my name is Emily Rogers. the Bureau of Toxics Advocate for PIRG. PIRG is a member supported national and state based nonpartisan, non-profit public interest advocacy organization fighting for consumers for more than 45 years. We're a part of a network of state PIRGs including Penn PIRG that works on public health issues such as cleaning up superfund sites, stopping the overuse of antibiotics on factory farms, and advocating for the removal of lead from gas, paint, and drinking water. We've more than four decades of figuring out solutions that will work and advocating for them until we get results. Because of, even in this deeply divided moment, all Americans want a healthier, safer, and more secure future.

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PIRG supports the safe drinking water PFAS MCL rule, 52 PA(b)1245, and applauds the Pennsylvania Department of Environmental Protection for taking this step because maximum contaminant levels for PFAS are urgently needed to protect public health. But we urge DEP to do more.

PFAS refers to the vast range of over 9,000 persistent substances that have been found in drinking water, ground water, air, soil, and even

blood. Known as forever chemicals, they never fully break down in the environment and they remain for thousands of years. Not only do these manmade substances impact our environment and wildlife, but they harm our health as well. Exposure to PFAS which is nearly impossible to avoid, can impact human health in a number of ways including immunosuppression, liver disease, kidney cancer, testicular cancer, and reduced responses to vaccines.

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People with high levels of PFAS in their blood form fewer antibodies in response to vaccines, and are less able to fight off infection. With the COVID-19 pandemic still a factor for public health and the importance of vaccinations, it is essential that we address the additional health risks posed by PFAS chemicals.

U.S. PIRG and PIRG supports the greatest protection that can be obtained for the public from exposure to PFAS compounds. The major exposure route for PFAS is through drinking water, so MCLs must be adopted by DEP to mandate the removal from drinking water. I urge DEP to adopt MCLs that will do the following.

One, protect equal - or provide equal

protection for all. The plan applies only to public water systems, excluding private water wells leaving a large number of Pennsylvanians out of the sampling. All water samples including individual private water wells should be covered by the plan. Excluding private well water users from the MCL rule making means that about one quarter of the population of Pennsylvania will continue to be in the dark about whether they are drinking water containing PFAS. The plan should be amended to include private water sources.

Rapid implementation is the second point that the plan should address. In the proposed rule, an initial compliance does not start until 2024 for larger systems and 2025 for smaller systems. This means that it will be another two to three years before clean drinking water is available for public - from public water system taps in Pennsylvania. While PA DEP finalizes its bureaucratic process, people will continue to drink water that may contain PFAS without even knowing it. Given the serious health effects of exposure to even small amounts of PFAS, this egregious delay is unjustifiable, and all systems included in the rulemaking should be required to start sampling

immediately.

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Number three, monitoring needs to be rigorous and ongoing. Samplings should be required annually for all systems with no waivers for any systems. PFOA and PFOS, two types of PFAS, are highly mobile in water and persistent in the environment, making their migration from a slur sump contamination a threat that is unpredictable and can occur rapidly. Whether detected during the initial period or not monitoring is a prudent investment in protection of the public health. The toxicity, bioaccumulation, and persistence of these compounds requires rigorous and continual monitoring to achieve protected early detection. For systems with detection above the MCLs, monthly sampling should be required into the levels reduced below the MCL. Then quarterly monitoring should be allowed before returning to the annual requirement.

Four, more PFAS compounds require

MCLs. MCLs should be set for more PFAS compounds,
especially those DEP sampled for and found at some
level within the state's environment. That includes
PFNA, PFHXA, PFHXS, PFHPA, and PFBS.

And five, more protective standards are needed. The proposed MCL standards for PFOA at

14 parts per trillion and PFOS at 18 parts per trillion are not strict enough. The PFOA MCL should be as low as possible, but not to exceed six parts per trillion, and the PFOS MCL should be no greater than five parts per trillion. When PFOA and PFOS are found combined in water, their combined concentration should be no higher than 13 nomograms per liter.

There recommendations are based on toxicology risk assessments. With a lack of action on PFAS from the federal government, states have been taking the lead in protecting citizens from PFAS drinking water contamination. As a proud born and raised Pennsylvanian, I'm happy to see that PADEP, DEP is stepping up and protecting Pennsylvanians from these toxic forever chemicals. I hope DEP will continue to work swiftly to clean up PFAS contamination that this monitoring program will cover. Thank you so much.

MS. GRIFFIN: Thank you for your comments, Emily. We have no other registered commenters, so it's one last call for anyone who may want to provide impromptu comments? I've been told no one else has messaged yet, but this is your last chance to provide comments during the hearing. Of

course, everyone can still provide written comments during the public comment period.

Seeing none, in that case, thank you everyone for taking the time this morning to provide testimony. With no other commenters present, on behalf of - on behalf of the EQB, I hereby adjourn this hearing at 9:42 a.m. Thank you and have a wonderful weekend, everyone.

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HEARING CONCLUDED AT 9:42 A.M.

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## CERTIFICATE

I hereby certify that the foregoing proceedings, hearing was held before Chair Griffin, was reported by me on March 25, 2022 and that I, Cory Ruda, read this transcript and that I attest that this transcript is a true and accurate record of the proceeding.

Dated the 29 day of April, 2022

Court Reporter

Cory Ruda